

Message Text

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ACTION IO-03

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TO SECSTATE WASHDC IMMEDIATE 4649

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C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 5595

LIMDIS

EO 11652: GDS

TAGS: UN, ECOSOC, EGEN, UNGA

SUBJECT: 59TH ECOSOC: PREPARATIONS FOR 7TH SPECIAL SESSION

FOR AMBASSADOR BUFFUM (IO) AND AMBASSADOR MOYNIHAN (USUN)
FROM AMBASSADOR FERGUSON

1. SUMMARY: ON BASIS PRELIMINARY RECATIONS SOME OF GROUP
OF 77, SECRETARY'S MILWAUKEE SPEECH RECEIVED IN POSITIVE
MANNER BUT WITH HEIGHTENED SENSE OF SUSPECDED ANIMATION.
G-77 AND EC-9 REACTIONS ALSO UNANIMOUS THAT EXPECTED
LEADERSHIP OF US MUST BE FORTHCOMING AT THIS ECOSOC
ON EITHER THE SUBSTANCE OR THE PROCEDURE OF 7TH SS.
FINALLY, THERE IS REITERATION OF PRIVATE WARNING THAT
INITIATIVES FIRST REVEALED IN SPECIAL SESSION ITSELF
CANNOT BE CONSIDERED, NOT OUT OF DISRESPECT, BUT BECAUSE
OF BINDING NATURE ON G-77 AND NAG OF DECISIONS TO BE REACHED
IN LIMA NAG FONMIN MEETING.

ACTION REQUESTED: URGENTLY REQUEST AUTHORIZATION
TO FLOAT IN "INFORMAL-INFORMAL" CONSULTATIONS (NO
RECORD AND ALL DISCUSSIONS AD REFERENDUM) USG
PROCEDURAL RESOLUTION AS BASIS OF DISCUSSION OF OUTCOME
OF 7TH SS. END SUMMARY.

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2. LIMITED NUMBER COPIES OF SECRETARY'S MILWAUKEE

SPEECH WERE DISTRIBUTED TO BUREAU AND MEMBERS OF GROUP OF 25 (ACTION GROUP FOR GROUP-77) AND EC-9 ALLIES. INITIAL REACTION OF MODERATES, E.G., YUGOSLAVIA, JAMAICA, AND PAKISTAN WAS POSITIVE. ALL HAVE STRESSED, HOWEVER, THAT AS SECRETARY RECOGNIZED, US MUST PLAY ITS LEADERSHIP ROLE TO AVOID 6TH SPECIAL SESSION TYPE CONFRONTATION WHICH NOBODY WANT. MILLS (JAMAICA) AND AKHUND (PAKISTAN) BOTH EXPRESSED VIEW THAT THE G-77 IS PERSUADED THAT US IS IN FACT LISTENING BUT SOMETHING BEYOND LISTENING MUST BE FORTHCOMING FROM US DURING CURRENT ECOSOC. AT END OF MORNING SESSION, FOR EXAMPLE, ECOSOC PRESIDENT AKHUND APPROACHED MINGOUN AND SAID, "WE RECOGNIZE SPEECH TO BE AN EXTENSION AND STATEMENT OF NEW AND IMPROVED THEOLOGY OF USG. WHERE DO WE GO FROM HERE? IS THE US PREPARED TO MEET IN INFORMAL SESSION TO GIVE GLIMPSE OF THINGS TO COME OR DOES ECOSOC CONTINUE TO MARK TIME AWAITING THE REFINEMENT OF YOUR POSITION? UK REP HAS INQUIRED IN THE SAME VEIN. OTHERS STRESSED THAT UNLESS TOKEN MOVEMENT COMES FROM US SUFFICIENTLY BEFORE LIMA, DISASTER LOOMS FOR SESSION ITSELF. AKHUND HAS REPEATEDLY INFORMED US THAT FORMAL DISCUSSIONS OF SUBSTANTIVE ISSUES WILL COMMENCE JUOY 21ST. WE HAVE PREVIOUSLY REPORTED THAT MODERATES (NOW IN MAJORITY OF G-25) ARE STRONGLY OF VIEW THAT ONLY WAY OF BLOCKING A POTENTIALLY CONFRONTATIONAL POSITION BY NAG FONMINS IN LIMA IS TO REACH A CONSENSUS AT LEAST ON THE PROCEDURAL OUTCOME OF THE 7TH SS IN THIS ECOSOC AND TO CONFIRM THAT CONSENSUS AT THE THIRD PREPCOM IN NEW YORK. IT IS THEIR OPINION--AND I AGREE--THAT TO LEAVE THE FIELD COMPLETELY CLEAR TO FONMINS OF NAG INVITES A REITERATION OF THE MOST RADICAL STATEMENT OF NON-ALIGNED ECONOMIC POSITIONS. IN THIS CONNECTION, IT SHOULD BE BORNE IN MIND THAT ECOSOC REPS IN NEW YORK (THOSE NOW HERE IN GENEVA) HAVE BECOME PERSUADED BY THE VARIOUS ARTICULATIONS OF USG FLEXIBILITY WHILE NOT ALLL FONMINS HAVE EVEN READ ALL OF SECSTATE SPEECHES, MUCH LESS THOSE MADE BY USG ECOSOC REPS.

3. AFTER PERMITTING SUITABLE TIME TO ELAPSE FOR READING AND DIGESTING SECSTATE SPEECH, I WILL REPORT
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FURTHER ON REACTIONS WITH ANALYSIS OF G-77, WEO, LATIN AND AFRICAN VIEWS.

4. COMMENT. IT IS EVEN CLEARER NOW THAN EVER BEFORE THAT WE ARE IN PRECISELY THE SAME POSITION WE ERE IN AT THE 6TH SS AT TIME WE FLOATED OUR MSA INITIATIVE, EXCEPT THIS TIME SPEECHES OF SECRETARY AND OTHERS HAVE CREATED A POSITIVE ENVIRONMENT IN WHICH US CAN IN FACT

EXERCISE A DEGREE OF LEADERSHIP WITH A SIDE BENEFIT OF CREATING FURTHER STRAINS ON "MONOLITHIC ENTITY OF G-77". I RECOGNIZE FULLY THE FACT THAT IT IS NOT LIKELY THAT WE WILL BE IN POSITION TO EVEN HINT AT THE NATURE OF SUBSTANTIVE POSITION DURING THIS SESSION. WE ARE, HOWEVER, IN PERFECT POSITION TO FLOAT AS A BASIS OF DISCUSSION A PROCEDURAL PAPER DEALING WITH THE CENTRAL ISSUE OF THE NATURE OF THE OUTCOME OF THE 10-DAY SPECIAL SESSION. THE BASIS FOR THIS PAPER HAS ALREADY BEEN FULLY SET FORTH IN MY JULY 4 SPEECH DEALING WITH THE NATURE AND FUNCTION OF THE GENERAL ASSEMBLY. THAT DESCRIPTION OF THE OUTCOME OF THE 7TH SPECIAL SESSION HAS MET WITH GENERAL APPROVAL IN GENERAL DEBATE STATEMENTS AND IN PRIVATE EXCHANGES. UK, FOR EXAMPLE, HAS REPEATEDLY ASKED WHEN USG WILL PUT ITS EXPRESSED IDEAS IN PAPER FOR DISCUSSION. I THEREFORE URGENTLY REQUEST, IN LIGHT OF FOREGOING, EARLY AUTHORIZATION TO BEGIN DISCUSSION AD REFERENDUM ON THE PROCEDURAL PAPER. THE TEXT OF SUCH A PAPER IS SET FORTH IN THE FOLLOWING PARAGRAPH. I WOULD AGAIN STRESS TWO POINTS (A) IT IS ABUNDANTLY CLEAR THAT THERE IS A SOLID BASE OF MODERATES INSIDE THE G-77 TO SUPPORT US IN THE GUIDANCE OF PREPARATIONS FOR THE SESSION ITSELF. THESE COUNTRIES ARE PAKISTAN, FIJI, BRAZIL, JAMAICA, YUGOSLAVIA AND EGYPT. DESPITE THE FACT THERE ARE THOSE WHO BELIEVE ALGERIA IS CONSTITUTIONALLY BENT ON CONFRONTATION, THERE IS AS YET NO SIGN WHATSOEVER OF THIS IN ALGERIAN PERFORMANCE. THEY DO OBJECT IN PRIVATE MEETINGS OF THE 77 TO THE US PROPOSED AGENDA ITEM ON PROBLEMS OF THE POOR COUNTRIES ON GROUNDS THAT THIS THREATENS G-77 UNITY. HOWEVER, BEYOND THAT THEY HAVE NOT EXERCISED THEIR WELL KNOWN MUSCLE AGAINST THE MODERATE FACTION. IT SHOULD BE NOTED

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IN THIS REGARD THAT THE ALGERIANS HAVE FOR THE FIRST TIME EMBRACED THE CONCEPT OF INTERDEPENDENCE RATHER THAN THEIR LINE OF "OVERRIDING NATIONAL SOVEREIGNTY". IN THEIR WORDS, "CURRENT ECONOMIC CRISIS MAKES COUNTRIES MORE AWARE OF FACT OF INTERDEPENDENCE".; AND, (B) DEFAULT BY THE US IN COMING FORWARD WITH SOME AFFIRMATIVE PROPOSAL (WE ARE SUGGESTING THE PROCEDURAL THRUST) WILL BE TO ABANDON THE FIELD ENTIRELY. OUR PROCEDURAL APPROACH TO THE SEVENTH SPECIAL SESSION IS PRECISELY THE SAME APPROACH BEING TAKEN BY THE USG, UK AND SWEDEN IN THE IGG ON LEAST DEVELOPED AMONG THE DEVELOPING COUNTRIES NOW MEETING IN GENEVA (SEE GENEVA 5560).

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 IOE-00 SSO-00 NSC-05 NSCE-00 SP-02

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 5595

LIMDIS

5. BEGIN QUOTE:

SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DEVELOPMENT AND
INTERNATIONAL ECONOMIC COOPERATION

--INTERNATIONAL TRADE--

THE GNERAL ASSEMBLY

(1) RECALLING ECOSOC RESOLUTION 3172 (XXVIII) OF DECEMBER 17,
1973 AND GENERAL ASSEMBLY RESOLUTION 3343 (XXIX) DECEMBER 17,
1974 ON THE SPECIAL SESSION ON DEVELOPMENT AND INTERNATIONAL
ECONOMIC COOPERATION,

(2) OBSERVING THAT INTERNATIONAL COOPERATION IS INCREASINGLY RE-
QUIRED IN AN INTERDEPENDENT WORLD TO PROMOTE A MORE EQUITABLE IN-
TERNATIONAL ECONOMIC AND SOCIAL ORDER,

(3) RECOGNIZING THE NEED FOR MAINTAINING AND INCREASING THE LEV-
EL OF INCOME OF DEVELOPED AND DEVELOPING COUNTRIES PARTICULARLY
THROUGH INTERNATIONAL TRADE ON EQUITABLE TERMS,

(4) NOTING THE RECENT PROPOSALS TO ESTABLISH COMMISSIONS ON EN-
ERGY, RAW MATERIALS AND DEVELOPMENT TO DEAL PARTICULARLY WITH
THEIR INTERNATIONAL TRADE ASPECTS ON A LIMITED NUMBER OF SPECIFIC
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COMMODITIES,

(5) NOTING THE DETERIORATING SOCIO-ECONOMIC SITUATION OF THE POORER DEVELOPING COUNTRIES AND PARTICULARLY THEIR VULNERABILITY TO ADVERSE TRENDS IN THEIR TERMS OF TRADE,

(6) URGES THAT ALL GOVERNMENTS CURRENTLY ENGAGED IN MULTILATERAL TRADE NEGOTIATIONS BEAR IN MIND THE NEEDS OF DEVELOPING COUNTRIES, PARTICULARLY THE POORER, FOR STABLE FOREIGN EXCHANGE INCOMES TO REDUCE THEIR BALANCE OF PAYMENTS DEFICITS AND ASSIST IN FINANCING EXTERNAL COSTS OF THEIR DEVELOPMENT PROGRAMS,

(7) REQUESTS THAT THE UNCTAD, THE GATT, AND THE SPECIAL COMMISSIONS THROUGH THE OECD, MAKE AVAILABLE TO THE UNGA AT ITS 31ST SESSION PROGRESS REPORTS ON ITS ACHIEVEMENTS IN REACHING AGREEMENTS ON SUCH TRADE AND THE POSSIBLE EFFECTS THEREOF AT THE 31ST SESSION, NOTING PARTICULARLY THE ASSURANCES GIVEN WITH RESPECT TO COMMODITY SUPPLY AND MARKET ACCESS, ATTRACTION TO FOREIGN INVESTMENT, AND EARNINGS STABILIZATION FEATURES AS WELL AS INCREASED FOREIGN EXCHANGE EARNINGS ACCRUING FROM MORE ADVANCED PROCESSING OF SPECIFIC RAW MATERIALS,

(8) REQUESTS THE WORLD BANK AND ITS AFFILIATED INSTITUTIONS, AS WELL AS DEVELOPED COUNTRIES AND THOSE DEVELOPING COUNTRIES IN A POSITION TO DO SO, TO INCREASE FINANCING OF EXPANDED RAW MATERIAL SUPPLIES IN CONJUNCTION WITH PRIVATE MANAGEMENT, DEVELOPMENT OF DOMESTIC SKILLS, AND TRANSFER OF APPROPRIATE TECHNOLOGY,

(9) REQUESTS THOSE GOVERNMENTS AND INSTITUTIONS, REFERRED TO IN PARA 8 ABOVE, TO INFORM THE UNGA AT ITS 31ST SESSION OF SUCH ACTIONS AS THEY MAY TAKE AS REQUESTED,

(10) REQUESTS THE WORLD BANK AND THE INTERNATIONAL MONETARY FUND IN THEIR JOINT DEVELOPMENT COMMITTEE TO DEVELOP PROPOSALS AND SEEK WAYS TO ASSIST AND ENCOURAGE EXPANDED RAW MATERIAL PRODUCTION AND STABILIZATION OF INCOME THROUGH FINANCING OF BUFFER STOCKS AND COMMODITY LOANS FOR BALANCE OF PAYMENTS PURPOSES.

DECIDES TO PLACE ON THE AGENDA OF THE 31ST SESSION OF THE GENERAL ASSEMBLY THE ITEM "PROGRESS REPORTS ON THE FOLLOW UP OF SEVENTH SPECIAL SESSION."

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END QUOTE.ABRAMS

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